

I hereby give notice of the following Extraordinary meeting:

| | |
|---------------------------------|--|
| Meeting (Extraordinary): | Kaipara District Council |
| Date | Tuesday 09 October 2018 |
| Time | 10.00am |
| Venue | Kaiwaka Sports Complex – 2 Gibbons Road, Kaiwaka |

Open Agenda

Membership

Chair: Mayor Jason Smith

Members: Deputy Mayor Peter Wethey
Councillor Anna Curnow
Councillor Victoria del la Varis-Woodcock
Councillor Julie Geange
Councillor Libby Jones
Councillor Karen Joyce-Paki
Councillor Jonathan Larsen
Councillor Andrew Wade

Jason Marris
General Manager Governance, Strategy and Democracy

Contents

| | | Page |
|----------|--|-----------|
| 1 | Opening | 1 |
| 1.1 | Karakia | 1 |
| 1.2 | Present | 1 |
| 1.3 | Apologies | 1 |
| 1.4 | Confirmation of Agenda | 1 |
| 1.5 | Conflict of Interest Declaration | 1 |
| 2 | Deputations, Presentations and Petitions | 1 |
| 3 | Decision | 3 |
| 3.1 | Representation Review: Final Proposal | 5 |
| | Attachment 1: Option 1 – Resolution adopting the Initial Proposal | 15 |
| | Attachment 2: Option 2A – Resolution amending the Initial Proposal | 17 |
| | Attachment 3: Option 2B – Resolution amending the Initial Proposal | 19 |
| | Attachment 4: Option 3A – Resolution amending the Initial Proposal | 21 |
| | Attachment 5: Option 3B – Resolution amending the Initial Proposal | 23 |
| | Attachment 6: Summary of submissions | 25 |
| | Closure | 27 |

**Extraordinary meeting of Kaipara District Council
Tuesday 09 October 2018 in Kaiwaka**

1 Opening

Pursuant to Clause 22(2), Schedule 7 of the Local Government Act 2002, the Mayor has called an Extraordinary meeting of Council.

1.1 Karakia

1.2 Present

1.3 Apologies

1.4 Confirmation of Agenda

The Committee to confirm the Agenda.

1.5 Conflict of Interest Declaration

Elected Members are reminded of the need to be vigilant to stand aside from decision-making when a conflict arises between their role as Mayor and Councillors and any private or other external interest they might have. It is also considered best practice for those members to the Executive Team attending the meeting to also signal any conflicts that they may have with an item before Council.

2 Deputations, Presentations and Petitions

3 Decision

File number: 1301.0 **Approved for agenda**
Report to: Council (Extraordinary Meeting)
Meeting date: **09 October 2018**
Subject: **Representation Review: Final Proposal**
Date of report: 25 September 2018
From: Dale Ofoske, Electoral Officer
Report purpose **Decision** **Information**
Assessment of significance **Significant** **Non-significant**

Summary

The Local Electoral Act 2001 requires local authorities to undertake a review of their representation arrangements at least once every six years. The Council carried out its last review in 2012 (for 2013 [cancelled] and the 2016 triennial local body elections) and is therefore required to undertake another review in 2018 (for the 2019 and 2022 triennial local body elections).

Current representation arrangements are the mayor (elected at large), eight councillors (elected from three wards) and no community boards. One ward (Otamatea) does not comply with the fair representation criteria (+/- 10% rule).

Council has held a number of workshops to discuss and consider the relevant issues when undertaking a review (identifying communities of interest, ensuring fair and effective representation and reviewing community boards), and considered at least six options.

After due consideration, including receiving feedback from informal community consultation undertaken in May, Council, at its meeting on 26 July 2018, resolved to adopt as its initial proposal eight councillors elected from four wards (plus the mayor) with no community boards. All wards complied with providing fair and effective representation to the various communities of interest and reflected the significant growth in the southeast area of the District by providing a fourth ward.

Public notice of the initial proposal was subsequently given inviting submissions over a one-month period (01 to 31 August 2018). 81 submissions were received, of which 28 supported the initial proposal and 53 opposed the initial proposal. Six submitters wished to be heard, and a hearing was held on 11 September 2018. Council then considered all submissions on 21 September 2018.

Council is now required, after considering submissions received, to resolve to either adopt or amend its initial proposal as its final proposal and give public notice of this on 12 October 2018. Following the public notice, there is a further one-month appeal/objection period to 12 November 2018.

Recommendation

That Kaipara District Council:

- 1 *Receives the Electoral Officer's Report "Representation Review: Final Proposal" dated 25 September 2018; and*

2 *Believes it has complied with the decision-making provisions of the Local Government Act 2002 to the extent necessary in relation to this decision; and in accordance with the provision of s79 of the Act determines that it does not require further information prior to making a decision on this matter; and*

3 *Resolves, pursuant to section 19N of the Local Electoral Act 2001, to adopt, as its final proposal for the review of representation arrangements for the 2019 and 2022 triennial local body elections, one of the following options:*

Option 1 – Adopt the Initial Proposal as the Final Proposal (see Attachment 1 of the aforementioned report)

Eight councillors, plus the mayor, four wards these being Dargaville Ward (two councillors), Kaiwaka-Mangawhai Ward (two councillors), Otamatea Ward (two councillors) and West Coast-Central Ward (two councillors), no community boards; OR

Option 2A – Amend the Initial Proposal as the Final Proposal (see Attachment 2 of the aforementioned report)

Eight councillors, plus the mayor, two wards these being a new Wairoa Ward (Dargaville and West Coast-Central Wards from Initial Proposal) (four councillors) and a new Otamatea Ward (Kaiwaka-Mangawhai and Otamatea Wards from Initial Proposal) (four councillors), no community boards; OR

Option 2B – Amend the Initial Proposal as the Final Proposal (see Attachment 3 of the aforementioned report)

Six councillors, plus the mayor, two wards these being a new Wairoa Ward (Dargaville and West Coast-Central Wards from Initial Proposal) (three councillors) and a new Otamatea Ward (Kaiwaka-Mangawhai and Otamatea Wards from Initial Proposal) (three councillors), no community boards; OR

Option 3A – Amend the Initial Proposal as the Final Proposal (see Attachment 4 of the aforementioned report)

Nine councillors, plus the mayor, three wards these being the current Dargaville Ward (two councillors), the current Otamatea Ward (four councillors) and the current West Coast-Central Ward (three councillors), no community boards; OR

Option 3B – Amend the Initial Proposal as the Final Proposal (see Attachment 5 of the aforementioned report)

Nine councillors, plus the mayor, three wards these being the current Dargaville Ward (two councillors), the current Otamatea Ward but extended to Greenhill Road (four councillors) and the current West Coast-Central Ward but reduced to Greenhill Road (three councillors), no community boards; and

- 4 *Issues a public notification on 12 October 2018 that informs the public of the final proposal and the opportunity to make an appeal or objection in the period 12 October to 12 November 2018 should they wish to; and*
- 5 *Delegates to the Mayor and Chief Executive the authority to review and approve the wording of the reasons for the Council's decision, and its rejection of submissions received on the Council's initial proposal.*

Reason for the recommendation

Kaipara District Council is required to review its representation arrangements in 2018 for the 2019 and 2022 triennial local body elections under the Local Electoral Act 2001 by undertaking a formal process including public consultation.

Reason for the report

For Council to resolve a final proposal for its review of representation arrangements (number of councillors, wards etcetera) that will apply for the 2019 and 2022 triennial local body elections.

Background

The Local Electoral Act 2001 (LEA) requires every local authority to undertake a review of their representation arrangements at least once every six years. These reviews are to determine the number of councillors to be elected, the basis of election for councillors and, if this includes wards, the boundaries and names of these wards. Reviews also include whether there are to be community boards and if so, arrangements for these boards. Representation arrangements must provide fair and effective representation for individuals and communities.

Council last reviewed its representation arrangements before the 2013 (cancelled) triennial elections and is therefore required to undertake a review before the 2019 triennial elections.

Current representation arrangements, in addition to the mayor elected at large, are eight councillors elected from three wards, and no community boards i.e.:

| Ward | Councillors |
|--------------------|--------------------|
| Dargaville | 2 |
| Otamatea | 3 |
| West Coast-Central | 3 |

In undertaking a review of representation arrangements, three key principles must be considered:

- communities of interest;
- effective representation;
- fair representation.

Communities of interest

A community of interest is usually defined as having a number of characteristics, which may include:

- a sense of community identity and belonging;
- similarities in the demographic, socio-economic and/or ethnic characteristics of the residents of a community;

- similarities in economic activities;
- dependence on shared facilities in an area, including schools; recreational and cultural facilities and retail outlets;
- physical and topographic features;
- the history of the area; and
- transport and communication links.

As communities of interest may alter over time, territorial authorities need to give careful attention to identifying current communities of interest within their district when undertaking representation reviews. The Kaipara District area consists of four defined communities of interest; (i) the urban township of Dargaville, (ii) the rural, western central/coastal area, (iii) the rural, central inner harbour area and (iv) the rural/urban, eastern coastal area.

Effective representation

Territorial authorities are also required to consider:

- the total number of councillors;
- the number of wards, boundaries and names;
- the number of councillors to be elected from each ward;
- communities and community boards.

When considering this issue, territorial authorities must also ensure:

- a recognised community of interest should not be split between electoral boundaries;
- grouping together two or more communities of interest that share few commonalities of interest should be avoided;
- accessibility, size and configuration of an area should be considered:

The number of councillors per ward, and the boundaries of wards need to provide effective representation of communities of interest within the district. The current number of councillors representing the district is eight and is considered appropriate, although some feedback indicates this could increase to nine.

Fair representation

The requirement is that each councillor should represent about the same number of people within a +/- 10% range. There is some legislative leeway outside of this range if compliance would effectively split a community of interest or join together two quite different communities of interest.

The population figures to be used for the review are either the last census (2013) or the latest population estimates (30 June 2017). We have used the 30 June 2017 population estimates which confirm that for eight councillors, the current ward arrangements do not comply with the +/- 10% rule, as the following chart shows:

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | -9.8% |
| Otamatea | 9,670 | 3 | 3,223 | No | +14.45% |
| West Coast-Central | 7,780 | 3 | 2,593 | Yes | -7.92% |

22,530/8 councillors = 2,816 +/- 10% = 2,534 – 3,097

Council briefings were held to consider the review of representation arrangements on 13 April 2018, 30 May 2018, 20 June 2018 and 21 September 2018.

Informal Community Consultation

Council agreed to undertake limited informal preliminary consultation between 30 April and 18 May 2018 by way of an online survey.

Of the 78 responses, 24 (31%) came from the Dargaville Ward, 35 (45%) came from the Otamatea Ward and 19 (24%) came from the West Coast-Central Ward.

In summary:

- 65% want a ward system retained, 14% want an at large system and 19% want a mixed system;
- 44% are happy with the current ward names, 21% are not;
- 55% want eight councillors retained, 22% want nine councillors;
- 53% want community boards established, 37% do not.

Options Considered

Council at its first briefing considered six options:

Option 1 (status quo)

Eight councillors (plus the mayor) elected from three current wards (Dargaville Ward, two councillors; Otamatea Ward, three councillors; West Coast-Central Ward, three councillors), no community boards. This option does not comply with the +/- 10% rule (Otamatea Ward).

Option 2 (eight councillors, four wards [new Mangawhai Ward])

Eight councillors (plus the mayor) elected from four wards (Dargaville Ward, two councillors; Mangawhai Ward, one councillor; Otamatea Ward, two councillors; West Coast-Central Ward three councillors), no community boards. This option does not comply with the +/- 10% rule (Mangawhai Ward).

Option 3 (nine councillors, four wards [new Mangawhai Ward])

Nine councillors (plus the mayor) elected from four wards (Dargaville Ward, two councillors; Mangawhai Ward, two councillors; Otamatea Ward, two councillors; West Coast-Central Ward three councillors), no community boards. This option does not comply with the +/- 10% rule (Mangawhai and Otamatea Wards).

Option 4 (seven councillors, four wards [new Mangawhai Ward])

Seven councillors (plus the mayor) elected from four wards (Dargaville Ward, two councillors; Mangawhai Ward, one councillor; Otamatea Ward, two councillors; West Coast-Central Ward two councillors), no community boards. This option does not comply with the +/- 10% rule (Dargaville, Mangawhai and West Coast-Central Wards).

Option 5 (mix - eight councillors, four elected at large and four elected from four wards [new Mangawhai Ward])

Eight councillors (plus the mayor), four elected at large and four elected from four wards (Dargaville Ward, one councillor, Mangawhai Ward, one councillor, Otamatea Ward, one councillor, West

Coast-Central Ward, one councillor), no community boards. This option does not comply with the +/- 10% rule (Mangawhai and West Coast-Central Wards).

Option 6 (eight [or between five - 29] councillors elected at large)

Eight councillors (plus the mayor) – or between five – 29 - elected at large, no wards, possible community boards.

Council at its second and third briefings considered three options:

Option 1 (eight councillors from four wards [new Kaiwaka-Mangawhai Ward])

Eight councillors (plus the mayor) elected from four wards (Dargaville Ward, two councillors, Kaiwaka-Mangawhai Ward, two councillors, Otamatea Ward, two councillors, West Coast-Central Ward two councillors), no community boards. This option complies with the +/- 10% rule:

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | -9.8% |
| Kaiwaka-Mangawhai | 6,170 | 2 | 3,085 | Yes | +9.55% |
| Otamatea | 5,480 | 2 | 2,740 | Yes | -2.7% |
| West Coast-Central | 5,830 | 2 | 2,915 | Yes | +3.52% |

22,530/8 councillors = 2,816 +/- 10% = 2,534 – 3,097

Option 2 (nine councillors from slightly modified three current wards)

Nine councillors (plus the mayor) elected from slightly modified three wards (Dargaville Ward, two councillors; Otamatea Ward, four councillors; West Coast-Central Ward three councillors), no community boards. This option complies with the +/- 10% rule:

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | +1.48% |
| Otamatea | 10,390 | 4 | 2,597 | Yes | +3.75% |
| West Coast-Central | 7,090 | 3 | 2,363 | Yes | -5.59% |

22,530/9 councillors = 2,503 +/- 10% = 2,252 – 2,753

Option 3 (nine councillors, four wards [new Kaiwaka/Mangawhai Ward])

Nine councillors (plus the mayor) elected from four wards (Dargaville Ward, two councillors; Kaiwaka-Mangawhai Ward, two councillors; Otamatea Ward, two councillors; West Coast-Central Ward three councillors), no community boards. This option complies with the +/- 10% rule:

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | -9.8% |
| Kaiwaka-Mangawhai | 5,170 | 2 | 2,585 | Yes | +3.27% |
| Otamatea | 5,220 | 2 | 2,610 | Yes | +4.27% |
| West Coast-Central | 7,090 | 3 | 2,363 | Yes | -5.59% |

22,530/9 councillors = 2,503 +/- 10% = 2,252 – 2,753

Initial Proposal

At Council's meeting on 26 July 2018, it was resolved to adopt Option 1 as its initial proposal, specifically:

"That Kaipara District Council:

- 1 Resolves, pursuant to sections 19H and 19J of the Local Electoral Act 2001, to adopt, as its initial proposal for the review of representation arrangements for the 2019 and 2022 triennial elections, the following:
 - i Kaipara District Council to comprise eight councillors elected under the ward system, plus the mayor elected at large;
 - ii Kaipara District Council be divided into four wards, these being:

Dargaville Ward (two councillors) being the existing ward comprising the township of Dargaville (the area delineated on SO Plan 70435 deposited with Land Information New Zealand), the boundaries of which are shown on Attachment 1;

Kaiwaka-Mangawhai Ward (two councillors) comprising the southeast area of the District including the townships of Kaiwaka, Mangawhai, Mangawhai Heads, Oruawharo, Oneriri Peninsula, Hakuru and surrounding areas, the boundaries of which are shown on Attachment 1;

Otamatea Ward (two councillors) comprising the State Highway 12 townships from Tokatoka back to the Brynderwyns including Ruawai, Matokohe, Paparoa, Maungaturoto, Taipuha, Ararua, Pahi, Whakapirua, Tinopai and surrounding areas, the boundaries of which are shown on Attachment 1;

West Coast-Central Ward (two councillors) comprising the area surrounding Dargaville, through to Waipoua Forest, including Kaihu, Aranga, Donnelly's Crossing, Mamaranui, Omaari, Bayly's Beach, Hoanga, Tangowahine, Tangiteroria, Te Koupuru, Pouto, Turiwiri and Aropohue, the boundaries of which are shown on Attachment 1;
 - iii no community boards be established;
 - iv the reason the total number of councillors is proposed to remain at eight (plus the mayor) is to provide effective representation to Kaipara District residents and ratepayers (whilst still ensuring accessibility to a large area made up of populated towns and villages and sparsely populated rural areas); and
- 2 Issues a public notification on 01 August 2018 that informs the public of the initial proposal and the opportunity to make submissions in the period 01 to 31 August 2018; and
- 3 Approves a formal consultative process, including holding three public drop-in sessions during August 2018."

The initial proposal was submitted for formal public consultation, including inviting submissions in the period 01 to 31 August 2018.

Submissions Received

During the submission period, a total of 81 submissions were received - 28 (34.5%) in support of the initial proposal and 53 (65.5%) opposed to the initial proposal.

73 of the submissions received were from the Otamatea Ward of which 24 were a proforma submission published on Kaipara Concerns.

Those who opposed the initial proposal identified the following issues:

- the east/west imbalance is not adequately addressed;
- Mangawhai as the fastest growing area in the District is not adequately reflected in representation;
- use of outdated population data;
- communities of interest not appropriately recognised.

Those who supported the initial proposal identified the following issues:

- makes sense;
- allows for better and fair local representation;
- support for a new Kaiwaka-Mangawhai ward.

A more detailed analysis of the submissions is attached (Attachment 6). A hearing was held for six oral submitters on 11 September 2018.

Some submissions received contained matters outside of the scope of the representation review and as such cannot be considered by Council in determining its final proposal. Matters outside of the representation review process, that must be rejected, are:

- review does not cater for future growth;
- does not reflect status of area that provides higher share of rates per head of population;
- a reduction to four councillors (minimum is five);
- the population statistics used are outdated and the way they are collected is incorrect.

Further Research

On 21 September 2018 Council considered all submissions received and requested further research be undertaken from points raised in the submissions.

Five options are to be considered further by Council:

Option 1 - adopt the initial proposal as the final proposal i.e. eight councillors from four wards (two councillors per ward), no community boards. This option complies with the +/- 10% rule.

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | -9.8% |
| Kaiwaka-Mangawhai | 6,170 | 2 | 3,085 | Yes | +9.55% |
| Otamatea | 5,480 | 2 | 2,740 | Yes | -2.7% |
| West Coast-Central | 5,830 | 2 | 2,915 | Yes | +3.52% |

22,530/8 councillors = 2,816 +/- 10% = 2,534 – 3,097

Option 2A – amend the initial proposal as the final proposal i.e. eight councillors from two wards – a western ward (suggested Wairoa Ward, four councillors) consisting of the Dargaville and West Coast-Central Wards (from initial proposal) and an eastern ward (suggested Otamatea Ward, four councillors) consisting of the Otamatea and Kaiwaka-Mangawhai Wards (from initial proposal), no community boards. This option complies with the +/- 10% rule.

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|-------------|------------|-------------|----------------|------------------|--------------------|
| Wairoa | 10,910 | 4 | 2,727 | Yes | -3.16% |
| Otamatea | 11,650 | 4 | 2,912 | Yes | +3.4% |

22,530/8 councillors = 2,816 +/- 10% = 2,534 – 3,097

[Note: Under this option, if the boundary between a proposed Wairoa Ward and a proposed Otamatea Ward was moved back to the pre-2013 status, the +/- 10% rule would be non-compliant (-11.86% and +12.11% respectively.)]

It should be noted that this specific option is not supported by submissions received, but similar options (four councillors from two wards, seven councillors from two wards) were proposed by several submitters.

Option 2B – amend the initial proposal as the final proposal i.e. six councillors from two wards – a western ward (suggested Wairoa Ward, three councillors) consisting of the Dargaville and West Coast-Central Wards (from initial proposal) and an eastern ward (suggested Otamatea Ward, three councillors) consisting of the Otamatea and Kaiwaka-Mangawhai Wards (from initial proposal), no community boards. This option complies with the +/- 10% rule.

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|-------------|------------|-------------|----------------|------------------|--------------------|
| Wairoa | 10,910 | 3 | 3,637 | Yes | -3.14% |
| Otamatea | 11,650 | 3 | 3,883 | Yes | +3.4% |

22,530/6 councillors = 3,755 +/- 10% = 3,379 – 4,130

[Note: Under this option, if the boundary between a new Wairoa Ward and a new Otamatea Ward was moved back to the pre-2013 status, the +/- 10% rule would be non-compliant (-11.85% and +12.12% respectively.)]

It should be noted that this specific option is not supported by submissions received, but similar options (four councillors from two wards, seven councillors from two wards) were proposed by several submitters.

Option 3A – amend the initial proposal as the final proposal i.e. nine councillors from the three current wards – Dargaville Ward, two councillors, Otamatea Ward, four councillors, West Coast-Central Ward, three councillors, no community boards. This option complies with the +/-10% rule.

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | +1.48% |
| Otamatea | 9,670 | 4 | 2,417 | Yes | -3.4% |
| West Coast-Central | 7,780 | 3 | 2,593 | Yes | +3.6% |

22,530/9 councillors = 2,503 +/-10% = 2,252 – 2,753

It should be noted that support for this option came from the majority of submissions received who opposed the initial proposal.

Option 3B – amend the initial proposal as the final proposal i.e. nine councillors from the three current wards (with the boundary between Otamatea and West Coast-Central Wards moved back to the pre-2013 status – Dargaville Ward, two councillors, Otamatea Ward, four councillors, West Coast-Central Ward, three councillors, no community boards. This option complies with the +/-10% rule.

| <i>Ward</i> | <i>Pop</i> | <i>Cnrs</i> | <i>Average</i> | <i>Fits Rule</i> | <i>% Variation</i> |
|--------------------|------------|-------------|----------------|------------------|--------------------|
| Dargaville | 5,080 | 2 | 2,540 | Yes | +1.48% |
| Otamatea | 10,670 | 4 | 2,667 | Yes | +6.55% |
| West Coast-Central | 6,810 | 3 | 2,270 | Yes | -9.31% |

22,530/9 councillors = 2,503 +/-10% = 2,252 – 2,753

It should be noted that support for retaining the three current wards came from the majority of submissions received who opposed the initial proposal, with the need to adjust the West Coast-Central Ward and Otamatea Ward boundary referred to in one submission. **Final Proposal**

Council is now required, after considering submissions, to either adopt or amend its initial proposal as its final proposal. Council has requested additional information prior to making its final decision on 09 October 2018 and accordingly five options are outlined in Attachments 1-5, one of which must be adopted as Council's final proposal.

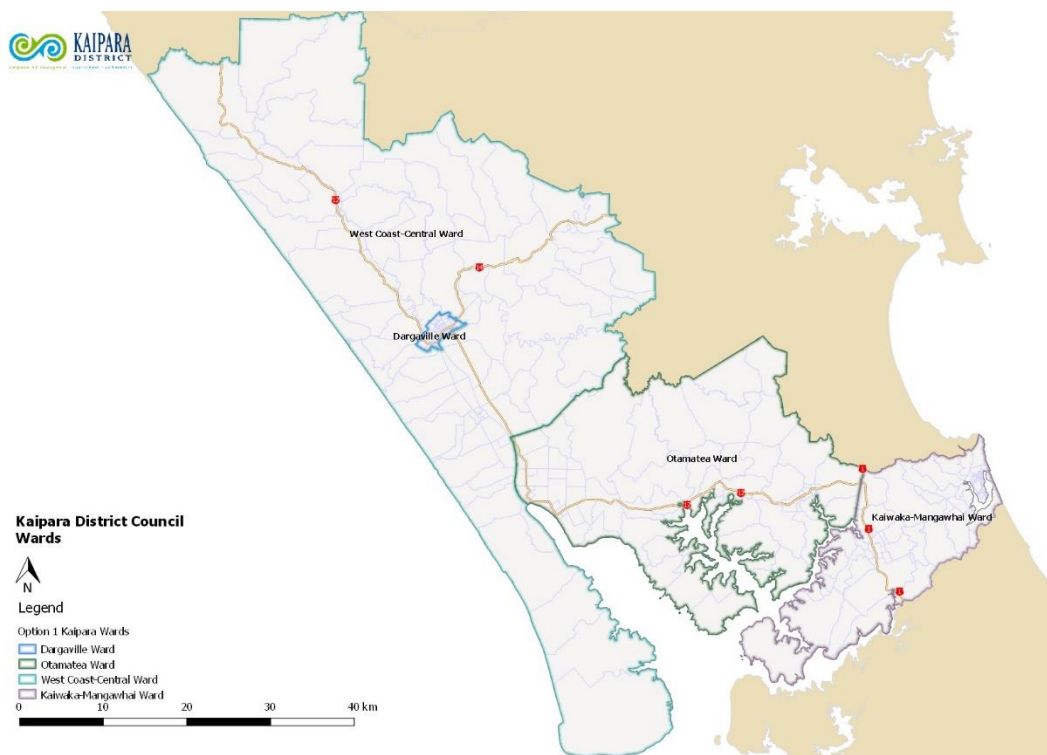
As the public notice must state reasons for the Council's decision, and its rejection of any submissions received on the Council's initial proposal, it is recommended the wording of these reasons be approved by the Mayor and Chief Executive.

Attachments

- Attachment 1: Option 1 – Resolution adopting the Initial Proposal
- Attachment 2: Option 2A – Resolution amending the Initial Proposal
- Attachment 3: Option 2B – Resolution amending the Initial Proposal
- Attachment 4: Option 3A – Resolution amending the Initial Proposal
- Attachment 5: Option 3B – Resolution amending the Initial Proposal
- Attachment 6: Summary of submissions

Attachment 1: **Option 1 – Adopt the Initial Proposal**
Eight councillors, four wards, no community boards

- i. Kaipara District Council to comprise eight councillors elected under the ward system, plus the mayor elected at large;
- ii. Kaipara District Council be divided into four wards, these being:
 - Dargaville Ward** (two councillors) being the existing ward comprising the township of Dargaville (the area delineated on SO Plan 70435 deposited with Land Information New Zealand);
 - Kaiwaka-Mangawhai Ward** (two councillors) comprising the southeast area of the District including the townships of Kaiwaka, Mangawhai, Mangawhai Heads, Oruawharo, Oneriri Peninsula, Hakaru and surrounding areas;
 - Otamatea Ward** (two councillors) comprising the State Highway 12 townships from Tokatoka back to the Brynderwyns including Ruawai, Matakahe, Paparoa, Maungaturoto, Taipuha, Ararua, Pahi, Whakapirau, Tinopai and surrounding areas;
 - West Coast-Central Ward** (two councillors) comprising the area surrounding - Dargaville through to Waipoua Forest, including Kaihu, Aranga, Donnelly's Crossing, Mamaranui, Omamari, Baylys Beach, Hoanga, Tangowahine, Tangiteroria, Te Kopuru, Pouto, Turiwiri and Arapohue;
- iii. no community boards be established.

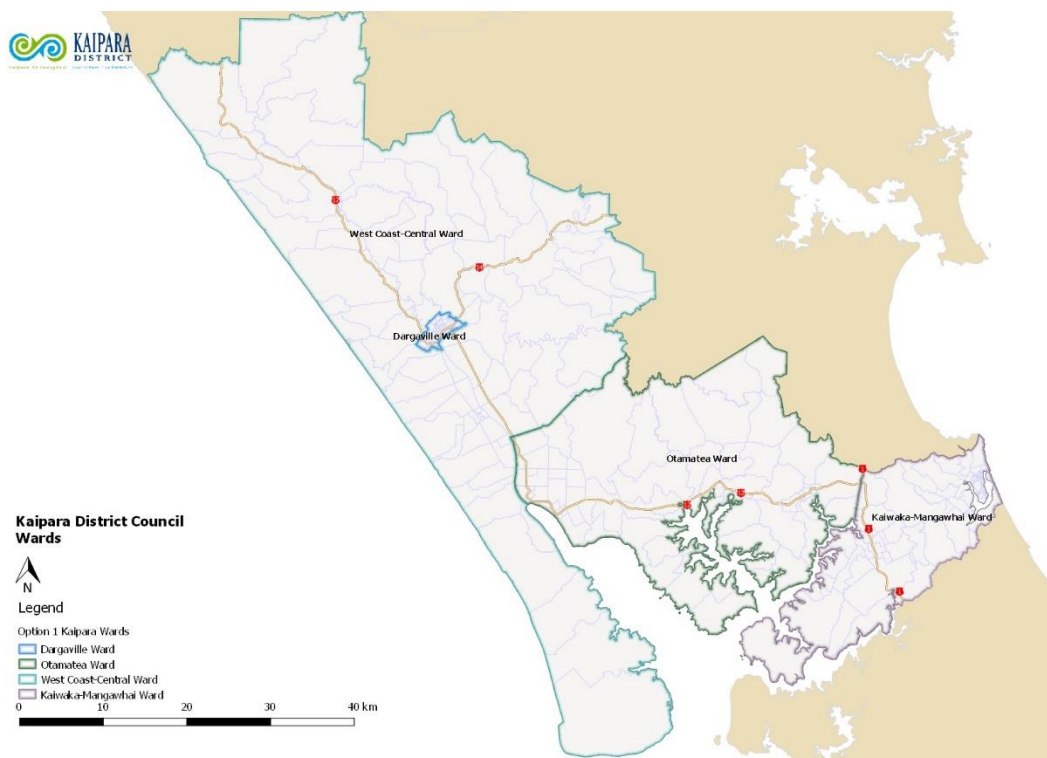


Attachment 2: **Option 2A – Amend the Initial Proposal**
Eight councillors, two wards, no community boards

- i. *Kaipara District Council to comprise eight councillors elected under the ward system, plus the mayor elected at large;*
- ii. *Kaipara District Council be divided into two wards, these being:*

Wairoa Ward (four councillors) being the Dargaville Ward from initial proposal (comprising the township of Dargaville, the area delineated on SO Plan 70435 deposited with Land Information New Zealand), and the West Coast-Central Ward from initial proposal (comprising the area surrounding Dargaville through to Waipoua Forest, including Kaihu, Aranga, Donnellys Crossing, Mamaranui, Omamari, Baylys Beach, Hoanga, Tangowahine, Tangiteroria, Te Kopuru, Pouto, Turiwiri and Arapohue);

Otamatea Ward (four councillors) comprising the Otamatea Ward from initial proposal (State Highway 12 townships from Tokatoka back to the Brynderwyns including Ruawai, Matakohe, Paparoa, Maungaturoto, Taipuha, Ararua, Pahi, Whakapirau, Tinopai and surrounding areas) and the Kaiwaka-Mangawhai Ward from initial proposal (comprising the southeast area of the District including the townships of Kaiwaka, Mangawhai, Mangawhai Heads, Oruawharo, Oneriri Peninsula, Hakaru and surrounding areas);
- iii. *no community boards be established.*



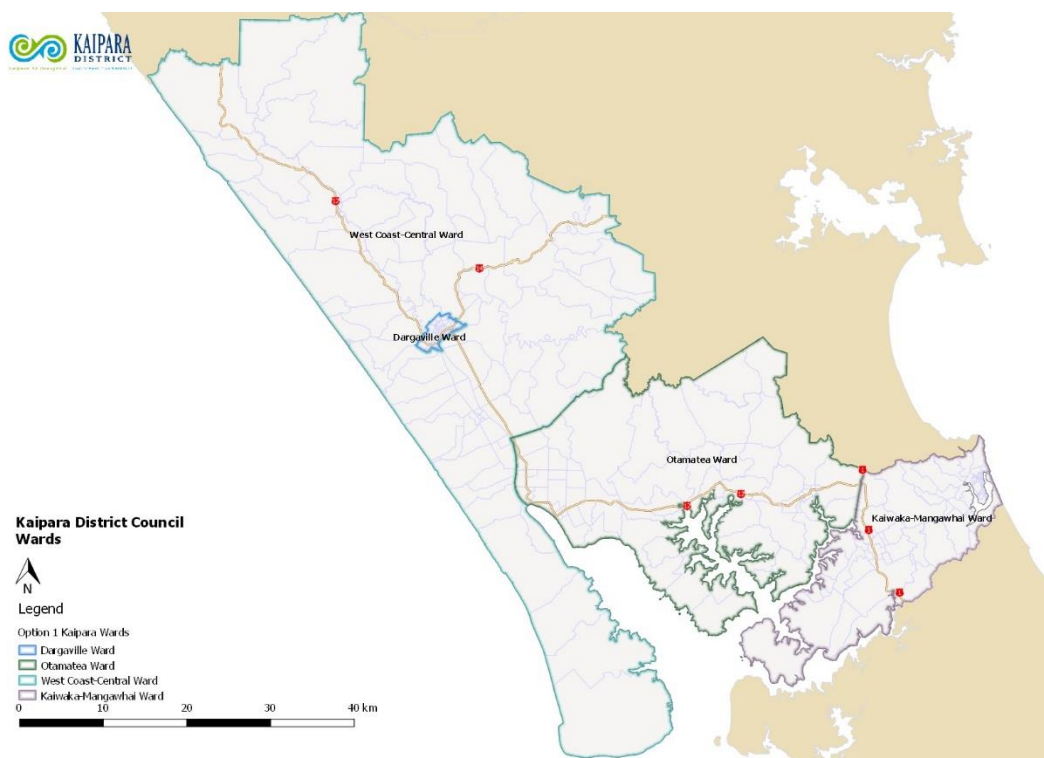
Attachment 3: Option 2B – Amend the Initial Proposal

Six councillors, two wards, no community boards

- i. *Kaipara District Council to comprise six councillors elected under the ward system, plus the mayor elected at large;*
- ii. *Kaipara District Council be divided into two wards, these being:*

Wairoa Ward (three councillors) being the Dargaville Ward from initial proposal (comprising the township of Dargaville, the area delineated on SO Plan 70435 deposited with Land Information New Zealand), and the West Coast-Central Ward from initial proposal (comprising the area surrounding Dargaville through to Waipoua Forest, including Kaihu, Aranga, Donnellys Crossing, Mamaranui, Omamari, Baylys Beach, Hoanga, Tangowahine, Tangiteroria, Te Kopuru, Pouto, Turiwiri and Arapohue);

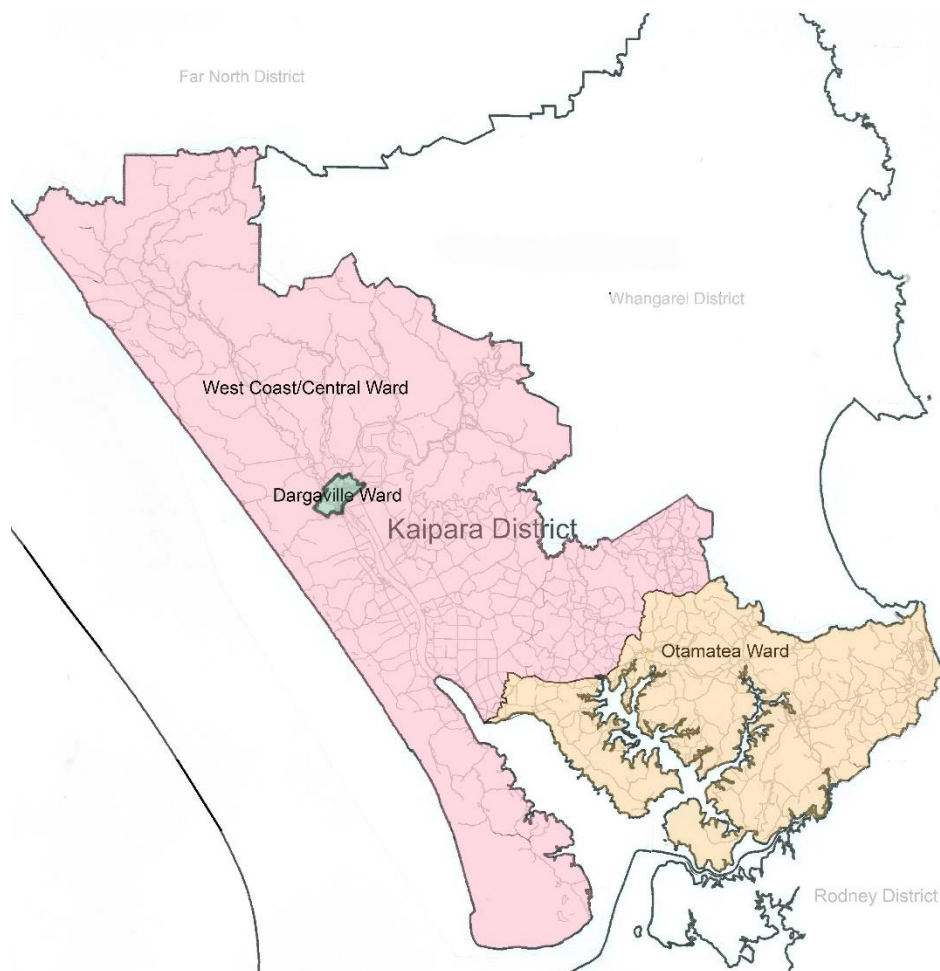
Otamatea Ward (three councillors) comprising the Otamatea Ward from initial proposal (State Highway 12 townships from Tokatoka back to the Brynderwyns including Ruawai, Matakoho, Paparoa, Maungaturoto, Taipuha, Ararua, Pahi, Whakapirau, Tinopai and surrounding areas) and the Kaiwaka-Mangawhai Ward from initial proposal (comprising the southeast area of the District including the townships of Kaiwaka, Mangawhai, Mangawhai Heads, Oruawharo, Oneriri Peninsula, Hakaru and surrounding areas);
- iii. *no community boards be established.*



Attachment 4: Option 3A – Amend the Initial Proposal

Nine councillors, three current wards, no community boards

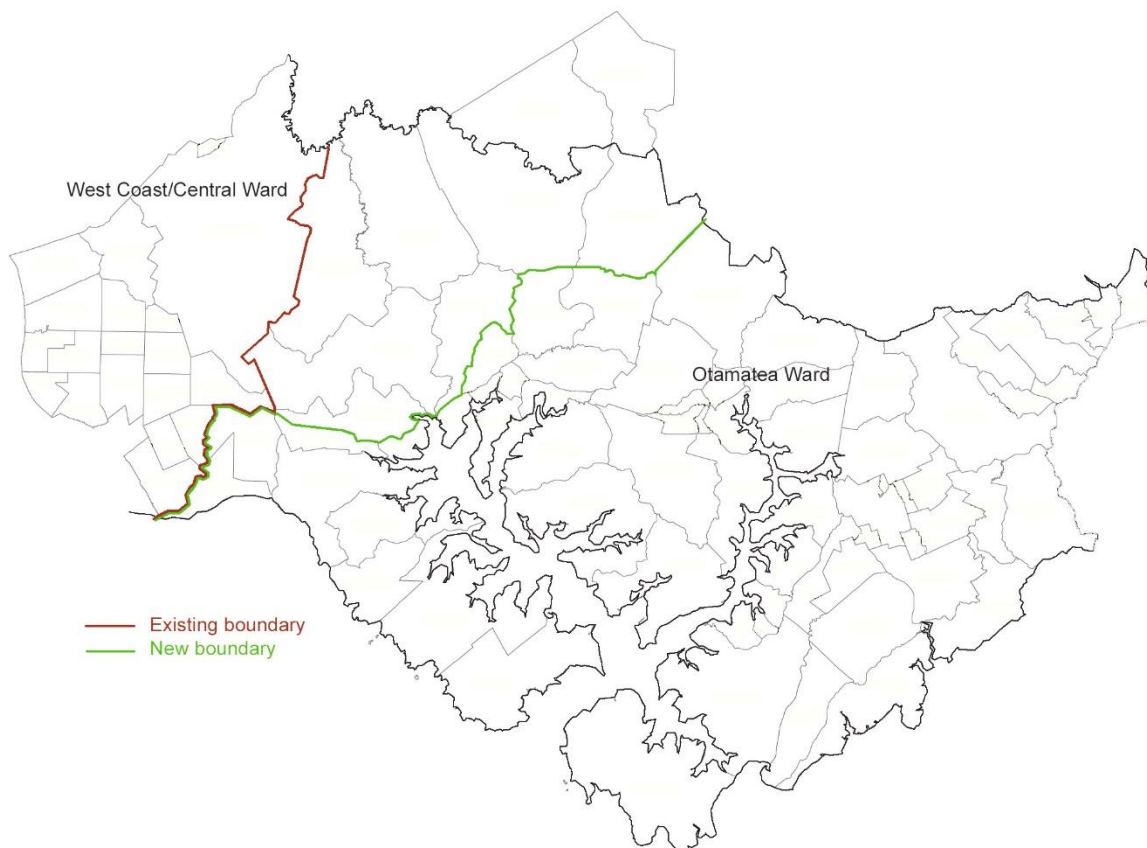
- i. *Kaipara District Council to comprise nine councillors elected under the ward system, plus the mayor elected at large;*
- ii. *Kaipara District Council be divided into three wards, these being:*
 - Dargaville Ward** (two councillors) being the existing ward comprising the area delineated on SO Plan 70435 deposited with Land Information New Zealand;
 - Otamatea Ward** (four councillors) being the existing ward comprising the area delineated on Plan LG-003-2013-W2 deposited with the Local Government Commission;
 - West Coast-Central Ward** (three councillors) being the existing ward comprising the area delineated on Plan LG-003-2013-W1 deposited with the Local Government Commission;
- iii. *no community boards be established.*



Attachment 5: **Option 3B – Amend the Initial Proposal**

Nine councillors, three current wards (with a boundary adjustment), no community boards

- i. Kaipara District Council to comprise nine councillors elected under the ward system, plus the mayor elected at large;
- ii. Kaipara District Council be divided into three wards, these being:
 - Dargaville Ward** (two councillors) being the existing ward comprising the area delineated on SO Plan 70435 deposited with Land Information New Zealand;
 - Otamatea Ward** (four councillors) being the existing ward comprising the area delineated on Plan LG-003-2013-W2 deposited with the Local Government Commission plus the area west of the current boundary to include the areas of Oparakau, Ararua, Porter, Acadia and Bull Roads to Greenhill Road (the pre-2013 boundary);
 - West Coast-Central Ward** (three councillors) being the existing ward comprising the area delineated on Plan LG-003-2013-W1 deposited with the Local Government Commission less the area west of the current boundary to include the areas of Oparakau, Ararua, Porter, Acadia and Bull Roads to Greenhill Road (the pre-2013 boundary);
- iii. no community boards be established.





Kaipara Te Orangohi / The Oceans The Harbour

KAIPARA DISTRICT COUNCIL

Attachment 6: Summary of Submissions

This report is intended to provide a summary of the submissions received on Kaipara District Council's Representation Review 2018 (Initial Proposal). The Representation Review 2018 was consulted on during August 2018. This included four community drop-in sessions (Mangawhai, Maungaturoto, Ruawai and Kaiwaka), with 250 Initial Proposal documents handed out, 150 people spoken to (including 100 at the Mangawhai drop-in) and 101 webpage views.

Discussion

The submission period ran from 01 to 31 August 2018. The submission period saw:

- **81** submissions were received – **28** supported the Initial Proposal, and **53** were opposed.
- The 53 oppositions included 24 submissions that were made using the pro-forma submission as published on Kaipara Concerns¹. This included 2 submissions that used only part of the pro-forma submission or altered the final suggested representation table.
- The submissions were mostly received from the Otamatea ward. There were **2** submissions received from the Dargaville ward, **4** from West Coast-Central, and **73** from Otamatea. The remainder were from organisations or iwi who are not affiliated with a particular ward.

Submissions in Support

The submissions in support submitted that the Initial Proposal 'makes sense', that it has made sensible boundary alterations that allow for recent growth and reflect tourist numbers, population changes and the summer influx; that the Initial Proposal is localised and relevant; and that it will allow for better and fair local representation across the proposed four wards.

An Otamatea submitter also submitted that in favour of the Initial Proposal on the grounds that Otamatea should be extended to the west. Two other submitters who supported the Proposal made comments that Mangawhai should be separate, including the proposal that the boundary for the Kaiwaka-Mangawhai ward should be at Baldrock Road. Another proposal was that the new ward should be renamed Eastern Ward and that within that area, seven distinct areas (i.e. Hakaru, Topuni etc.) should be recognised, and 'community levies' be established.

Submissions in Opposition

There were a number of common themes that were presented in the submissions that opposed the Initial Proposal. This is to be expected, given that nearly half the submissions received were made using the pro-forma submission previously mentioned. All submissions in oppositions expressed similar reasons for opposing the proposal, and these are summarised below:

¹ <https://www.kaiparaconcerns.co.nz/>

- That the Initial Proposal does not change the East-West imbalance, and is strongly weighted with an obvious bias towards the West Coast and Dargaville. This contrasts with a number of other submissions, which were concerned that the Proposal leaves the burden of a large geographical area (West Coast-Central) with only two councillors.
- That the Initial Proposal does not reflect Mangawhai's status as the fastest growing area of the District, nor does it cater for future growth. The submission point was made that the current deviations in the Proposal should be reversed, to reflect predicted growth (Mangawhai) and decline (Dargaville).
- That the Initial Proposal does not reflect Mangawhai's status as providing a higher share of rates revenue per head of population, proportion of rating units and as a key income source. Submitters stated that 'whilst not directly relevant under the legislation' this could be considered when determining why Otamatea should be 'over-represented' in any new arrangement.
- The majority of opposition submissions critiqued the data used for the Initial Proposal. This included criticisms of outdated data that had been used by the Council and its proposal, including comparisons to population forecasting that Council used during the Long Term Plan process. There were also critiques of Census methods of collection (i.e. mid-week testing) and predictions that the 2018 Census results will confirm a significant increase in population in the Eastern part of the current Otamatea ward, and that the representation should be adjusted now in preparation for these results.
- There were a number of submissions that the Initial Proposal is not democratic, with submitters stating the proposed representation is neither sufficient nor proportional, and does not provide equal representation or fair representation. There were a number of submitters who were concerned that the unfair representation would continue into the future, by locking in this representation for another two election cycles.
- That the Initial Proposal does not appropriately recognise 'communities of interest'. Submissions state that the Otamatea is an established, distinct area with its own history, physical and topographical features and a sense of community and belonging enhanced by shared facilities (i.e. schools) and similarities in demographic, socio-economic, economic and ethnic characteristics, and that the Initial Proposal will drive a wedge between these existing communities of interest in Otamatea.

There were a number of alternative approaches advanced in the opposition submissions. These include:

- That the four wards as proposed remain, but with three councillors for Kaiwaka-Mangawhai.
- That there should be two wards only (existing Otamatea with or without a slight westward variation and the rest of the District) with two councillors for each ward.
- That the total number of councillors be reduced to seven, and West Coast-Central and Dargaville are combined with a total of three councillors, and Mangawhai and Otamatea to have two councillors each.
- The most commonly cited alternative was the current three wards remain, but that the total number of councillors increase to nine, and Otamatea gains an additional councillor.

NR:11

5

1301.01/2018 RR
 Summary of Submissions 10092018

Closure

Kaipara District Council

Dargaville